

Message Text

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L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 USIA-06 IO-10

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S/S -CABORG

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FM SECSTATE WASHDC

TO AMEMBASSY BONN

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION NATO

S E C R E T STATE 196234

E.O. 11652: GDS

TAGS: PFOR, WB, US, UK, FR, GW, UR

SUBJECT: RESPONDING TO SOVIET PROTESTS ON BERLIN

REF: A.) BONN 13076 B.) BONN A-628, DECEMBER 31, 1974

C.) STATE 161605

1. DEPARTMENT IS GRATEFUL FOR EMBASSY'S EFFORTS TO
STREAMLINE ALLIED PROCEDURES FOR REPLYING TO SOVIET AND
THIRD PARTY PROTESTS ON BERLIN, AND WELCOMES BONN GROUP
MOVEMENT TOWARD MORE PROMPT AND BRIEF REPLIES. WE AGREE
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WITH EMBASSY THAT LITTLE WOULD BE GAINED BY CONTINUING
BASIC DISCUSSION IN BONN GROUP AT THIS POINT.

2. AT THE SAME TIME, WE BELIEVE SEVERAL SPECIFIC PROPOSALS

HAVE EMERGED FROM BONN GROUP DISCUSSIONS WHICH DESERVE
FURTHER CONSIDERATION:

A.) ON THE SPOT REPLIES (PARA 3 (A), REF C): WE AGREE
WITH THREE UK AND FRENCH PROVISOS SET FORTH PARA 9, REF A,
AND AR: PLEASED TO NOTE THAT BONN GROUP WORKING ON COMMON
FORMULATION TO EFFECT THAT SOVIETS SHOULD NOT EXPECT
FOLLOW-UP REPLY. IN ORDER TO MEET ALLIED CONCERNS ABOUT
SUBSTANTIVE ADEQUACY OF EACH ON THE SPOT REPLY,

FORMULATION SHOULD BE WORDED NOT TO FORECLOSE FOLLOW-UP
IF LATER DEEMED NECESSARY BY ALLIES.

B.) TO EXTENT POSSIBLE, LIMIT TEXT OF REPLIES TO
QUOTES FROM QA AND REFERENCES TO PREVIOUS ALLIED STATEMENTS
AND NOTES (PARA 3 (B), REF C): WE WELCOME FAVORABLE FRG
AND UK REACTION, AND WOULD HOPE FRENCH WOULD GO ALONG IN
PRACTICE.

C.) LIMIT REPLIES TO THIRD PARTIES TO DENIAL OF
COMPETENCE (PARA 3 (C), REF C): WE BELIEVE THIS COURSE
REMAINS DESIREABLE AS GUIDELINE BUT RECOGNIZE NEED FOR
EXCEPTIONS.

D.) DEVELOP STANDARD TEXTS FOR REPLIES IN SPECIFIC
AREAS, SUCH AS INCLUSION OF WEST BERLINERS IN FRG
DELEGATIONS AND EXTENSION OF BILATERAL TREATIES AND FRG
LEGISLATION TO WSB (PARA 7, REF A): WE SEE PARTICULAR
PROMISE IN THIS FRG SUGGESTION, WHICH HAS ALREADY BEEN
APPLIED TO MULTILATERAL AGREEMENTS (REF B). US REP SHOULD
SEEK BONN GROUP AGREEMENT ON AREAS WHERE THIS APPROACH
WOULD BE USEFUL, AND EFFORT SHOULD BE MADE, IN BONN
AND/OR IN BERLIN, TO DRAFT STANDARD TEXTS FOR USE IN THE
FUTURE.

E.) INFORM SOVIETS PRIVATELY THAT IF THEY CONTINUE
PROTESTING, THEY WILL RECEIVE SAME REPLIES (PARA 8, REF A):
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WE AGREE WITH FRG THIS WOULD REQUIRE CONSIDERATION AT
HIGH POLITICAL LEVEL. WE BELIEVE SUCH CONSIDERATION
WOULD ONLY BE APPROPRIATE AFTER SIMPLIFIED PROCEDURES
AND STANDARD TEXTS HAVE BEEN AGREED UPON BY ALLIES.

3. EMBASSY SHOULD RAISE ABOVE POINTS IN BONN GROUP AT
EARLY OPPORTUNITY. DEPARTMENT ESPECIALLY INTERESTED IN
CONTINUING PROGRESS TOWARDS AGREEMENT ON POINTS A AND D
ABOVE. SISCO

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